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# A new database on affirmative action around the world



#### **Motivation**

- Although there is a large literature on affirmative action, much of the current research focuses on evaluating a small subset of particular country programmes.
- Such analyses have been used to draw conclusions about whether affirmative action 'works' and could work in other contexts.
- **BUT:** Assessing the generalizability of such claims is highly problematic because we lack knowledge about the universe of cases to facilitate systematic comparisons.
- → We have a weak basis for assessing whether the particular cases studied are typical or unusual, and for systematically considering the contextual, structural, and institutional-design factors that may have influenced outcomes. This has implications for the rigour with which we can build and test theories, evaluate interventions, and inform policy.



#### Affirmative action around the world

 AA politics globally that target ethnic inequalities in education, employment, or political representation.

Policy database
45 countries coded
General information on
AA and 5 policy domains
(edu, emp, pub, pol, oth)

review

182 case studies

(27 countries)

13 comparative works



#### **Data structure**

- Roster: Identifier that allow merging with other databases (6), Region (4), Income Level and Development Status (7), Population(3), Ethnic Fractionalization (1), Coding (6) = 27 variables
- AA general: General (8), Origins (10), Controversy (29) = 47 variables
- AA by policy domain: General (3), Target Group (7), Origins (1), Amendment (16), Termination (14), Evaluation (13) = 54 variables x 5 policy domains (edu, emp, pub, pol, oth) = 270 variables
- Specific policies: Policy 1 (20), Policy 2 (20), Policy 3 (20) = 60 variables
- No AA = 9 variables
- Total of 413 variables in the dataset, of which 386 variables capture characteristics of AA.



## Country coverage

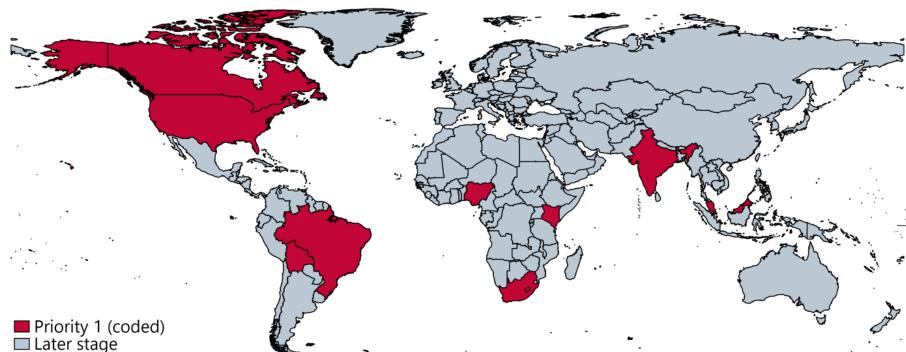
#### Global literature review of ethnic AA



- 4,389 publications identified; 272 fulltext screened; 195 studies included.
- 182 case studies cover 27 countries spread across all five world regions.
- Heavily geographically concentrated: more than 70% of the case studies focus on four countries (United States, India, Brazil, and Malaysia).



### **Country coverage – Priority 1**

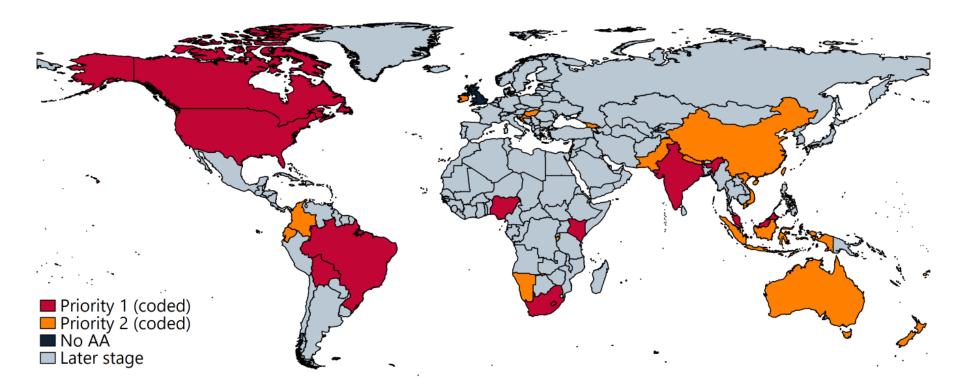


#	Country	<b>EFindex</b>
1	Bolivia	0.58
2	Brazil	0.56
, 3	Canada	0.71
4	India	0.42
5	Kenya	0.86
6	Lebanon	0.13
7	Malaysia	0.59
8	Nigeria	0.85
9	South Africa	0.86
10	<b>United States</b>	0.44
	Average	0.62

Index of Ethnic Fractionalization (Drazanova, 2019): The ethnic fractionalization index corresponds to the probability that two randomly drawn individuals within a country are not from the same ethnic group.



### **Country coverage – Priority 2**

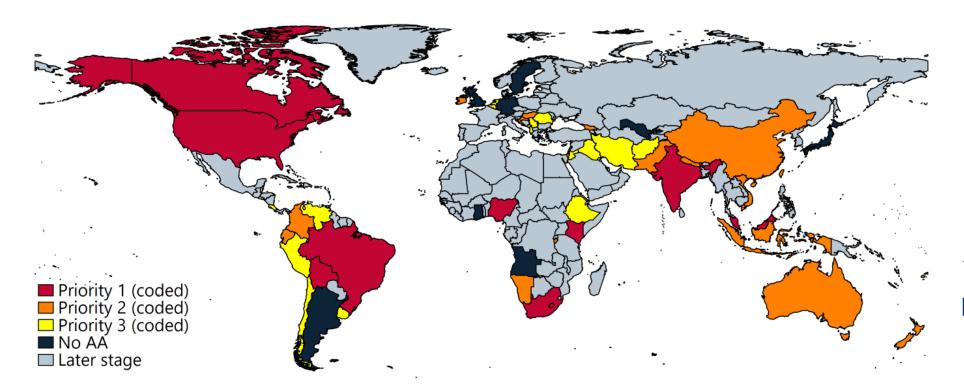


#	Country	EFindex
11	Australia	0.16
12	Burundi	0.30
13	China	0.16
14	Colombia	0.65
15	Croatia	0.25
16	Ecuador	0.59
17	Fiji	0.55
18	Georgia	0.45
19	Hungary	0.15
20	Indonesia	0.79
21	Ireland	0.14
22	Israel	0.33
23	Namibia	0.74
24	Nepal	0.84
25	New Zealand	0.39
26	Pakistan	0.71
27	Singapore	0.39
28	Taiwan	0.32
_29	Vietnam	0.26
	AVERAGE	0.43

#	Country	EFindex	
30	Britain	0.36	



### **Country coverage – Priority 3**

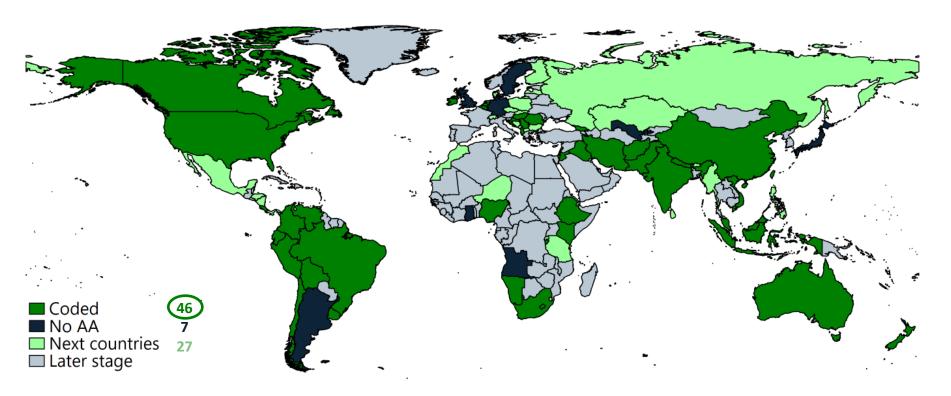


#	Country	EFindex
31	Afghanistan	0.73
32	Albania	0.12
33	Belgium	0.58
34	Chile	0.46
35	Costa Rica	0.36
36	Ethiopia	0.79
37	Iran	0.74
38	Iraq	0.43
39	Jordan	0.04
40	Mauritius	0.47
41	Netherlands	0.17
42	Peru	0.62
43	Romania	0.20
44	Serbia	0.46
45	Uruguay	0.18
46	Venezuela	0.51
	AVERAGE	0.43

#	Country	EFindex
47	Angola	0.78
48	Argentina	0.13
49	Germany	0.16
50	Ghana	0.74
51	Japan	0.02
52	Sweden	0.19
53	Uzbekistan	0.40
	AVERAGE	0.34



### Country coverage – Next

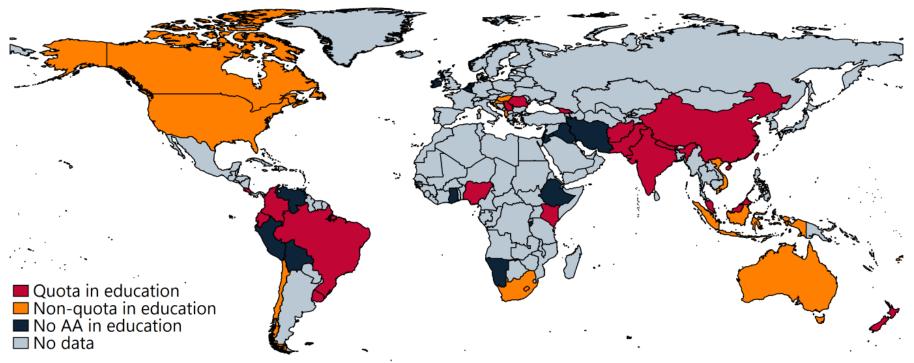


#	Country	EFindex
54	Bhutan	0.63
55	Bosnia and Herzegovina	0.66
56	Bulgaria	0.28
57	Cyprus	0.34
58	Czech Republic	0.33
59	Denmark	0.10
60	Djibouti	0.65
61	Finland	0.13
62	Honduras	0.21
63	Kazakhstan	0.64
64	Latvia	0.58
65	Mexico	0.58
66	Montenegro	
67	Morocco	0.55
68	Myanmar	0.55
69	O	0.53
70	Niger	0.67
71	North Macedonia	0.54
72	Panama	0.58
73	Philippines	0.82
74	Poland	0.04
75	Russian Federation	0.32
76	Rwanda	0.25
77	Slovakia	0.25
78	Sri Lanka	0.35
79	Switzerland	0.33
80	Tanzania	0.62
,	AVERAGE	0.44



## Policy domains

#### **AA** in education



- Racial quota for people of African descent in Latin America: Brazil,
   Colombia, Costa Rica, Ecuador, Uruguay.
- Ethno-regional quota in Afghanistan, Kenya, Nigeria, Pakistan.
- Other measures (mainly scholarships/financial aid) for indigenous people in Australia, Canada, Chile, Fiji, Indonesia, Taiwan.

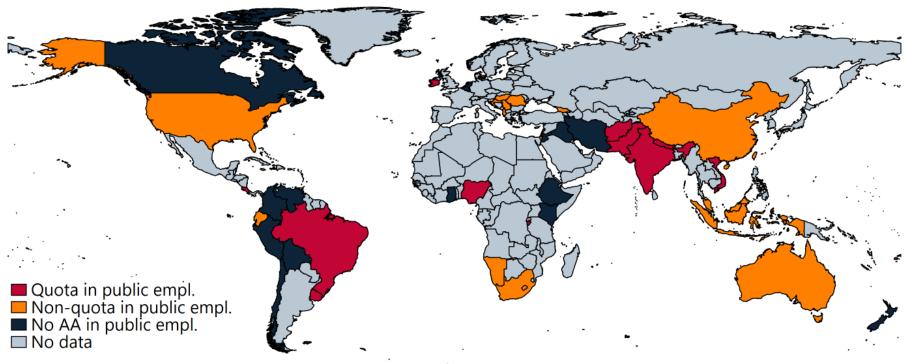
- AA in education in 29/45 (64%) cases.
- Quota in 17/29 (59%) cases.

Quota	Cases	Share (%)
Race/colour	5	29.4
Indigeneity	2	11.8
Ethno-regional	4	23.5
Language	1	5.9
Caste	2	11.8
Other	3	17.7
	17	100

Non-Quota	Cases	Share (%)
Race/colour	2	16.7
Indigeneity	6	50.0
Ethno-regional	1	8.3
Other	3	25.0
	12	100



#### AA in public sector employment



- Ethno-regional quota in Afghanistan, Burundi, Nigeria, Pakistan, Vietnam.
- Racial quota in Brazil (ministry-level goals), Costa Rica, Uruguay and non-quota measures for racial groups in Ecuador, Namibia, South Africa, United States.
- Measures for ethnic minorities in China, Croatia, Israel; specifically for Roma in Albania, Hungary, Romania, Serbia.

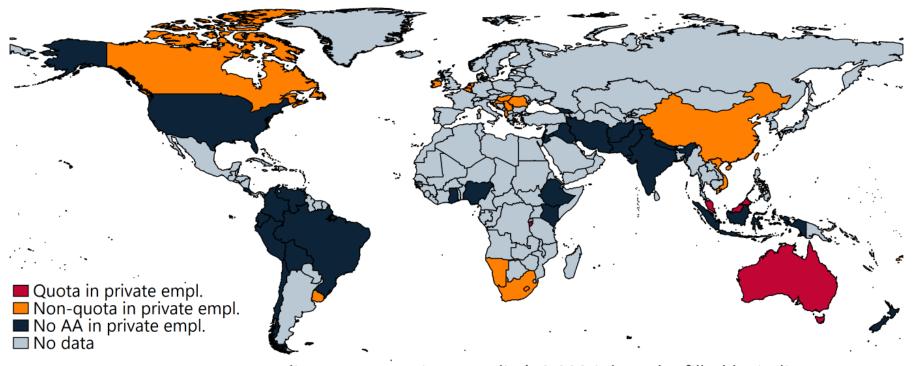
- AA in education in 29/45 (64%) cases.
- Quota in 14/29 (48%) cases.

Quota	Cases	Share (%)
Race/colour	3	21.4
Indigeneity	2	14.3
Ethno-regional	4	28.6
Religion	2	14.3
Caste	2	14.3
Other	1	7.1
	14	100

Non-Quota	Cases	Share (%)
Race/colour	4	26.7
Indigeneity	3	20.0
Language	1	6.7
Other	7	46.7
	15	100



#### AA in private employment/business



- Indigenous quota in Australia (50,000 jobs to be filled by indigenous applicants), Malaysia (racial equity to receive a manufacturing license), Taiwan (to win public bids need at least 1% of the indigenous employees) and other ethnic groups in Burundi (fixed Hutu/Tutsi quota in NGO staff).
- Non-quota measures for racial groups in Namibia, South Africa, Uruguay.

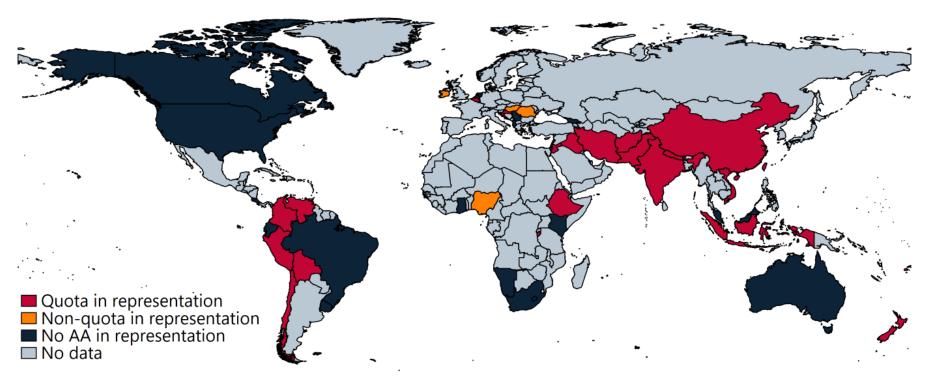
- AA in education in 19/45 (42%) cases.
- Quota in 4/19 (21%) cases.

Quota	Cases	Share (%)
Indigeneity	3	75.0
Other	1	25.0
	4	100

Non-Quota	Cases	Share (%)
Race/colour	3	20.0
Indigeneity	2	13.3
Ethno-regional	1	6.7
Language	1	6.7
Other	8	53.3
	15	100



#### AA in political representation



Indigenous quota (reserved seats) in Bolivia, Chile, Fiji, Indonesia, Jordan, New Zealand, Peru, Taiwan, Venezuela.

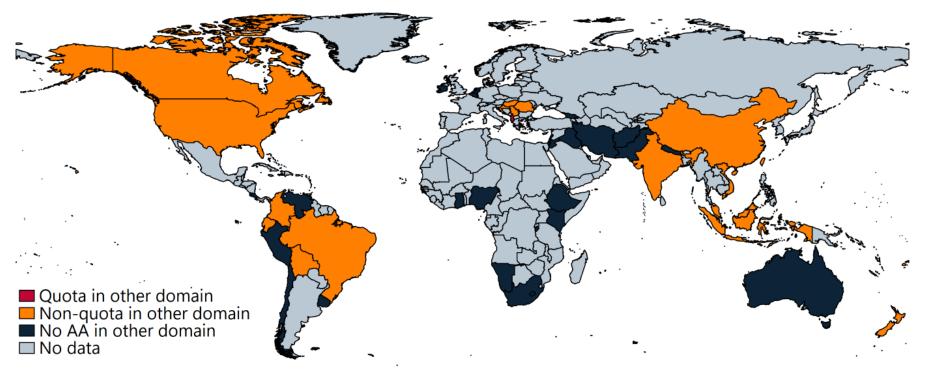
- AA in education in 29/45 (64%) cases.
- Quota in 24/29 (83%) cases.

Quota	Cases	Share (%)
Race/colour	1	4.2
Indigeneity	9	37.5
Ethno-regional	3	12.5
Language	1	4.2
Religion	3	12.5
Caste	2	8.33
Other	5	20.8
	24	100

Non-Quota	Cases	Share (%)
Ethno-regional	1	20.0
Other	4	80.0
	5	100



#### AA in other policy domain



- AA in education in 20/45 (44%) cases.
- Quota in 2/20 (10%) cases.

Non-Quota	Cases	Share (%)
Other	2	100

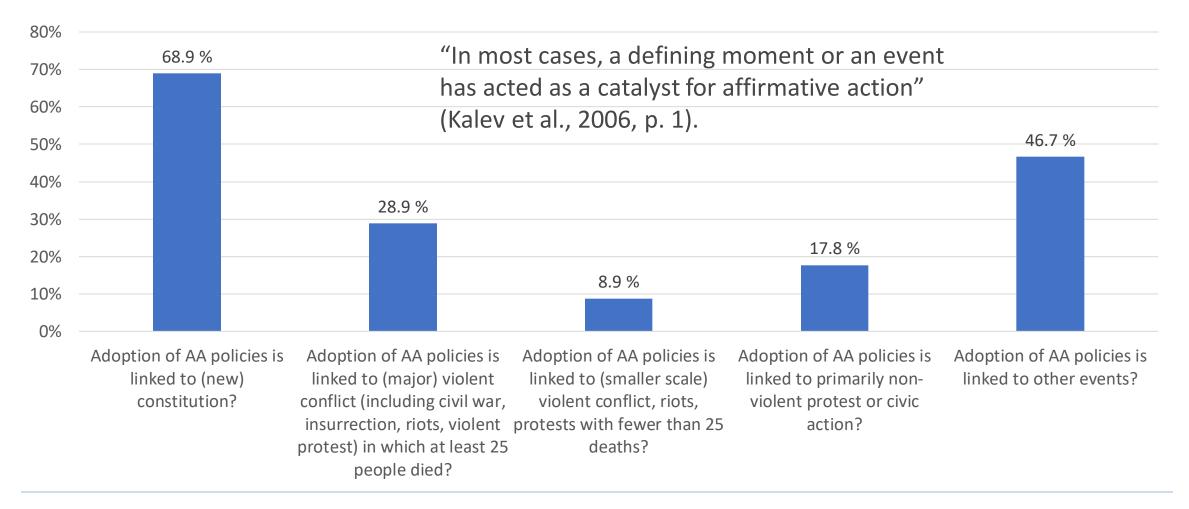
Group criterion	Cases	Share (%)
Race/colour	1	5.6
Indigeneity	10	55.6
Ethno-regional	1	5.6
Caste	1	5.56
Other	5	27.8
	18	100

- Quota for social/public housing in Albania and Singapore; non-quota preferential housing policies for Roma in Croatia, Hungary, Romania, Serbia.
- Indigenous rights to land and other resources in Bolivia, Brazil, Canada, Colombia, Ecuador, Fiji, India, Indonesia, Malaysia, New Zealand, Taiwan, United States, Vietnam.
- Excemptiont from one-child policy in China.



## Origins

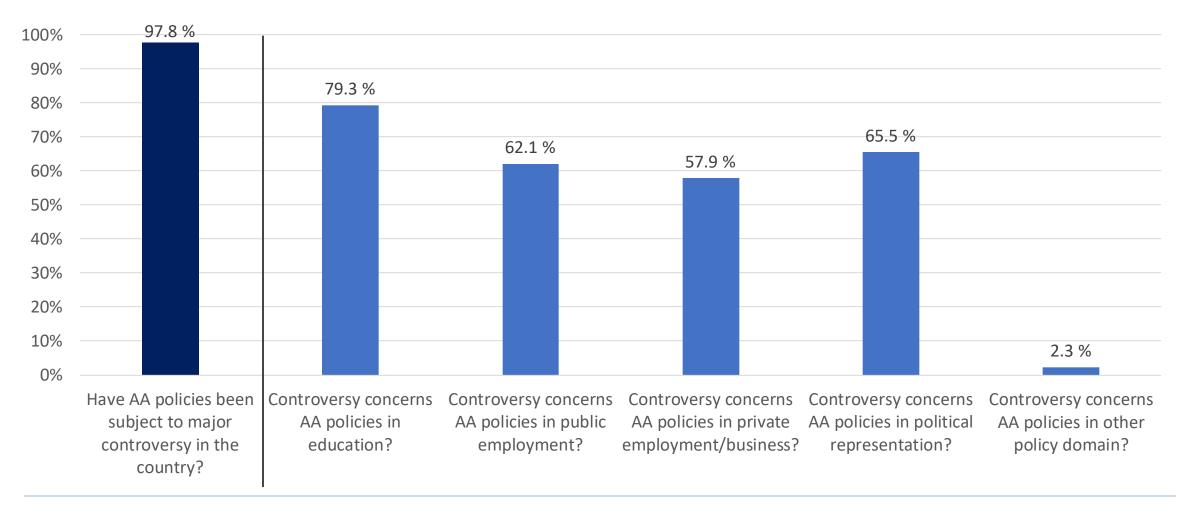
### Circumstances of AA adoption





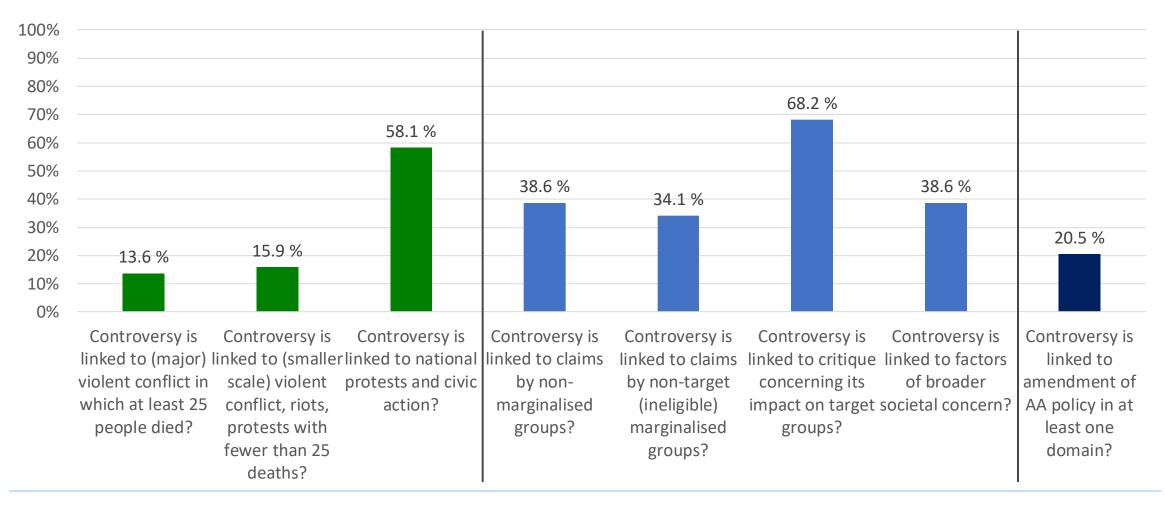
## Controversy

### AA subject to major controversy





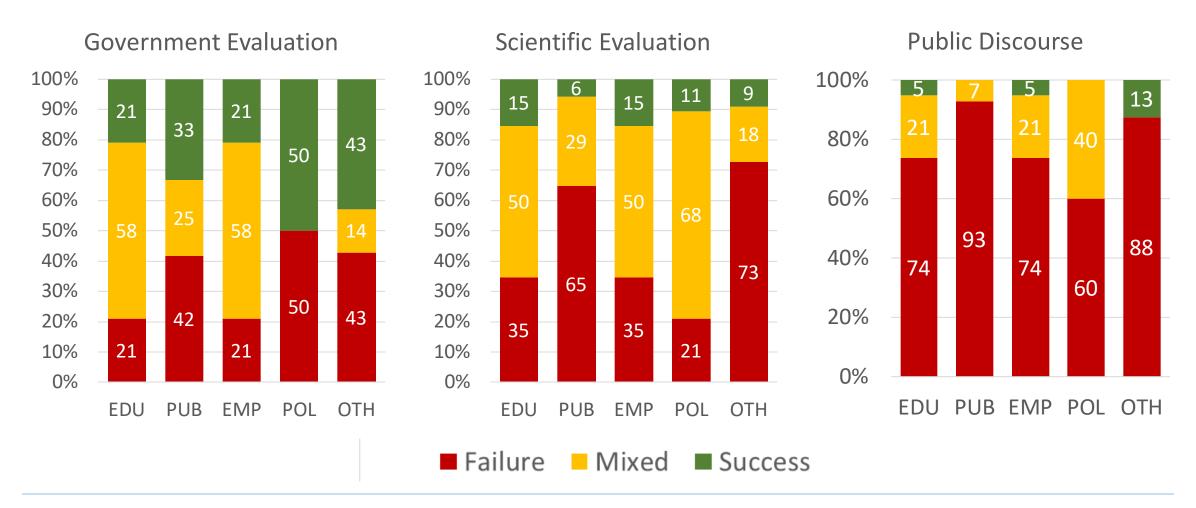
## Controversy linked to what issues





## Policy evaluations

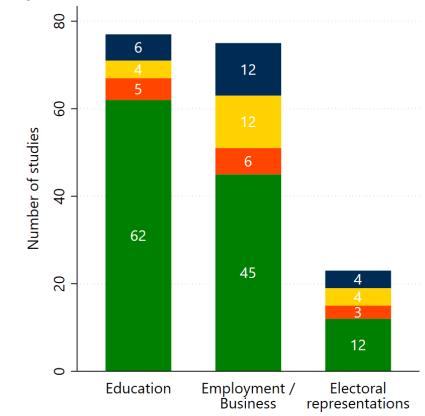
## **Policy evaluations**



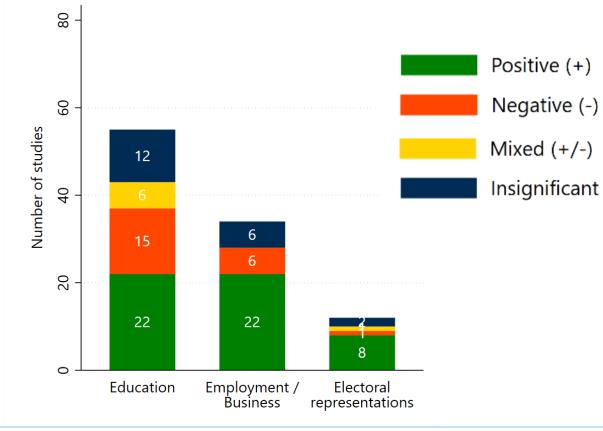


#### Effects recorded in literature review

a) First-order



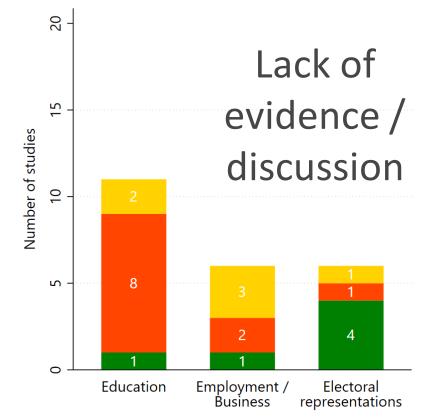
b) Second-order



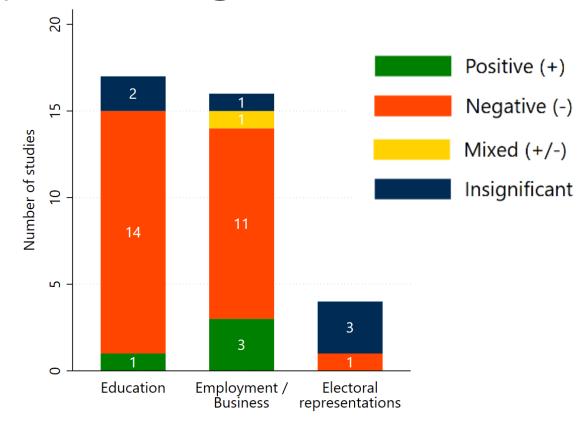


#### Effects recorded in literature review

a) Other marginalized



b) Non-marginalized





## Summary and next steps

### Summary and next steps

- Much of the AA literature focuses on a small subset of particular country programmes that may not be representative of the universe of cases.
- AA policies are almost always controversially debated in the local country context.
  - Target groups worry about tokenism and implementation gaps.
  - Non-beneficiary groups worry about replacement (limited research).
- Evaluations show mixed results, but counterfactual situation is unknown.
- Next Steps:
  - Two literature review papers will soon be available as WPs (October/November).
  - Complete final data quality checks (October/November).
  - Launch Version 1 of the database with accompanying report (November/December).
  - Add additional countries to the database.







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