

Helsinki, January 23, 2019

Toward a New Social Contract:

Taking on Distributional Tensions' in Europe and Central Asia ñ

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Toward a New Social Contract:

Taking on Distributional Tensions in Europe and Central Asia

- Globalization, technological change, and aging, have created opportunities, but also intensified cleavages within societies.
- Four main contributions:
 - 1. Draw attention to the *changing nature of inequality* and provide new evidence that insecurity and risks are not shared equally (beyond income).
 - Rising 'horizontal' inequality (disparities among groups, see Francis Stewart 2001 WIDER lecture "Horizontal Inequality: a neglected dimension of development"); and persistent inequality of opportunity.
 - 2. Domestic institutions of conflict-management are *not anymore very effective* in reducing emerging distributional tensions.
 - 3. Perceptions of inequality and demand for corrective action are rising;
 - $\circ~$ Gap between subjective perceptions of inequality and objective inequality.
 - 4. Principles for redesigning the social contract: universalism, security, progressivity.



Why Social Contract?



Why "Social Contract"?

A <u>stable</u> social contract is achieved when there is an dynamic 'equilibrium' among:

- 1. Distribution of resources generated by market forces;
- 2. Public redistribution and social protection against risks;
- 3. Social preferences for equity-redistribution, which are the complex product of beliefs, perceptions, social values and social norms;

Social contract a la Binmore (1998) as an equilibrium of a game; or Kanbur (1999), in the context of optimal taxation; also see Rodrik (1999): shocks, distributional conflict and growth.

Different from Hobbes, Locke, Rousseau.



A stable social contract







Market-related Distributional Tensions

Contribution 1:

Draw attention to the changing nature of inequality and provide new evidence that insecurity and risks are not shared equally.

Vertical Inequality

Trends in income inequality, European Union, 1988–2015





Distributional tensions

Horizontal inequality

- Disparities across three key groups:
 - Generations (or birth cohorts);
 - Workers;
 - Regions;

Inequality of opportunity - Fairness



Intergenerational divide: The incidence of Non Standard Employment





The declining fortunes of the young

Southern Europe Annual income by cohort (30-34 age group)





An intergenerational divide: within-cohort inequality



Income inequality by birth cohort



Occupational Polarization



-30%

Source: Bussolo, Torre and Winkler (forthcoming background paper)



An example of insecurity: Vulnerability of the middle class





How has vulnerability increased? Through a shift in the market resource composition at the middle class threshold

		Proportion of those		nge
		near threshold		
		2005-	2011-	Cha
Group	Level	2008	2014	0
Education	Primary or less (HH head)	23.6%	18.3%	-23%
	Lower secondary (HH head)	13.8%	12.0%	-13%
	Upper secondary (HH head)	37.2%	35.6%	-4%
	Post-secondary (HH head)	1.7%	3.5%	107%
	Tertiary (HH head)	23.7%	30.6%	29%
Occupation (for HH heads working)	Managers, professionals, technicians (HH head)	41.1%	45.6%	11%
	Support, service, sales workers (HH head)	22.6%	23.1%	2%
	Craft, trades, elementary occupations (HH head)	22.3%	17.5%	-21%
	Plant/machine operators/assemblers (HH head)	9.5%	9.9%	5%
	Skilled and unskilled agricultural/etc. (HH head)	4.4%	3.7%	-16%

Note: Near the middle class threshold is defined as those with a predicted income between 35-39 USD PPP



Inequality of Opportunity (IOp)

• Evolution of IOp over a long period in 5 EU countries (Italy, Germany, France, Great Britain and Switzerland).

- Parametric approach to measure IOp, and a simple theoretical model to decompose IOp into its constituting components:
 - intergenerational persistence in education
 - labor market returns to education
 - networking activity associated to parental background



Decomposing IOp

• By considering parental education as the only circumstance, we propose an extended mincerian equation:

 $\log(Y_{i\theta}) = \alpha + \beta E_{i\theta} + \gamma E_{i\theta-1} + \omega_{i\theta}$

$$E_{i\theta} = \delta + \eta E_{i\theta-1} + \epsilon_{i\theta}$$

Where:

- β is the return to education;
- η is a measure of intergenerational persistence;
- *γ* family networking in labor market;

Inequality of opportunity: results





Horizontal redistribution

Regressive and progressive tax changes across age groups







Preferences and Perceptions

Contribution 3: Perceptions of inequality and demand for corrective action are rising

Perceptions signal rising inequality, even if...





Equity Preferences

- Abundant experimental and representative surveys evidence on the negative relation between well-being and inequality
 - Clark and D'Ambrosio 2015; Ferrer-i-Carbonell and Ramos 2014
- Yet large variation across and within countries
 - Alesina and Angeletos 2005; Alesina and Glaeser 2004
- Percent of people believing the poor can escape poverty on their own:
 - 70% in the US
 - 40% in Western Europe
 - 24% in Eastern Europe



Perceptions of inequality (also driven by insecurity)







Cracks in the social contract?

Workers facing less demand for their skills tend to vote for extreme parties

Turn out for the young cohorts is declining



- Intensive non-routine, manual tasks
- Intensive routine tasks
- Intensive non-routine, cognitive tasks

WORLD BANK GROUP

Toward a New Social contract

Contribution 4: Principles for redesigning the social contract

Three principles

- 1) Moving toward equal protection of all workers, no matter their type of employment, while promoting labor markets' flexibility;
- Seeking universality in the provision of social assistance, social insurance, and basic quality services; [progressive universalism, UBI]
- 3) Supporting progressivity in a broad tax base that complements labor income taxation with the taxation of capital.



Toward a New Social Contract:

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For more details, data and the full report, please visit: http://www.worldbank.org/en/region/eca/publication/eca-social-contract

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