# Language of Instruction and Student Learning: Evidence from an Experimental Program in Cameroon 

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## Motivation

- Two important motivations:
- Learning outcomes across Sub Saharan Africa abysmally low.
- Number of rigorous randomized evaluation shows spending on conventional resources has no discernible impact on test scores (Banerjee et. al 2007; Muralidharan 2013).
- What factors affect student learning outcomes?
- Explore the role and peculiarity of medium of instruction policies on the Sub-Saharan continent.


## Overview and preview of results

- Experimental mother tongue schooling program in the Boyo division of Northwestern Cameroon:
- Introduction of local language instruction for the first 3 years of primary schooling in 12 experimental schools.
- At the end of 3 years the students revert back to the standard practice of English medium instruction.
- Main findings:
- In grade 1 and 3 assessments - treated students scores more than double the control students; gains of 1.2-1.4 of standard deviation.
- At the end of grade 5 (two years after reverting to English language instruction):
- Treated students still demonstrate a small statistically significant advantage in test scores.
- However raw scores of both groups so low - suggests almost no learning taking place.


## The Kom experimental mother tongue project

- The program involved the introduction of Kom, the local language of the area:
- In 12 experimental for the first 3 years of primary schooling.
- At the end of the 3 years students in the treated school revert to the standard practice of English medium instruction.
- These 12 experimental schools matched to 12 comparison schools in the region.
- The students in the control and treated schools followed for a period of 6 years.
- At the end of each year student assessment tests carried out by independent evaluators:
- Test in grades designed to be compatible with level of knowledge prescribed by the national curriculum.


## Design of the intervention

- 12 schools perceived to be low performing were chosen by the local education inspectors as treatment schools.
- These 12 schools were then matched with 12 most similar comparison schools.
- The matching was heuristically driven and used three explicit criteria to identify similar schools:
- Geographical proximity to the matched experimental school.
- Similar size (no. of students and student teacher ratios).
- Similar type - public, private or religious affiliation.


## Design of the intervention

- Given randomization was not used we need to pay careful attention to possible sources of bias:
- Show treated and control schools do not exhibit any differences on a host of available characteristics.
$\rightarrow$ table
- Treated and control students do not exhibit any differences on a host of available characteristics.
- Treated, control and 'Other' schools exhibit no differences on the primary school leaving test scores. ©table


## Other important aspects of the design

- Teachers in the experimental schools were already working there before and no new teachers hired for the initiative.
- Teachers in the local language stream - provided training for 2 weeks to teach in the local language:
- Corresponds to the normal length of teacher training in the English medium schools.
- As no local language textbooks were available on the market they were provided free of cost to experimental schools
- Control students were expected to buy their own textbooks but often do not
- Glewwe et. al (2009) find provision of textbooks in Kenya has no effect of student scores:
- Argue most students are unable to use English language textbooks


## Level of attrition by treatment status

|  | No. of <br> Treated | Percentage of <br> Attrition for the Treated | No. of <br> Untreated | Percentage of <br> Attrition for the Untreated |
| :--- | :---: | :---: | :---: | :---: |
| Present in Grade 1 | 323 | .. | 335 | .. |
| Present in Grade 3 | 166 | $49 \%$ | 100 | $70 \%$ |
| Present in Grade 5 | 85 | $74 \%$ | 39 | $88 \%$ |

- Fact 1: Attrition is higher in the control group


## Test scores and attrition by treatment status

| No. of | Overall Score of <br> Treated <br> Treated | No. of <br> Untretaed | Overall Score <br> of Untreated <br> in Grade 1 |  |
| :--- | :---: | :---: | :---: | :---: |
| Present in Grade 1 but not in Grade 3 or 5 | 153 | 42.78 | 230 | 13.60 |
| Present in Grade 1 and 3 but not in Grade 5 | 85 | 58.52 | 64 | 19.40 |
| Present in Grade 1, 3 and 5 | 85 | 63.15 | 39 | 26.19 |
| TOTAL | 323 | 52.31 | 335 | 16.12 |
| The SCOres are Out of a total possible maximum of 100 points. |  |  |  |  |

- The level of attrition is much higher in the control rather than treatment group (1).
- The worst performing students are the ones who drop out (2).
- (1) \& (2) Identical ability distributions $\Rightarrow$ Selection is working to downwardly bias our estimates.


## Kernel density of standardized overall test scores in Grades 1,3 and 5 by treatment status



## Regression estimates of the effect of local language instruction

- We estimate a reduced form regression given by: Score $_{i j k}=\alpha+\varphi$ Treated $_{i j}+v_{i j}$
- Score ${ }_{i j k}$ - test score on the overall standardized achievement test in Math and English of student $i$ from school $j$, in Grade k.
- Treated $_{i j}$ is a dummy indicating whether student $i$ in school $j$ was part of the experimental program
- Account for serial correlation through a clustered bootstrap with 1000 repetitions and report normal based and BCa confidence intervals.


## Effect of local language instruction on standardized overall test score in Grade 1, 3 and 5

|  | $(1)$ | $(2)$ | $(3)$ | $(4)$ | $(5)$ | $(6)$ |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Std. Overall | Std. Overall | Std. Overall | Std. Overall | Std. Overall | Std. Overall |
|  | Score - Grade 1 | Score - Grade 1 | Score - Grade 3 | Score - Grade 3 | Score - Grade 5 | Score - Grade 5 |
| Treated | $1.44^{* * *}$ | $1.44^{* * *}$ | $1.11^{* * *}$ | $1.11^{* * *}$ | $0.42^{*}$ | $0.42^{*}$ |
|  | $(0.13)$ | $(0.13)$ | $(0.20)$ | $(0.20)$ | $(0.24)$ | $(0.24)$ |
|  | $\{1.17-1.71\}$ | $\{1.18-1.70\}$ | $\{0.68-1.53\}$ | $\{0.72-1.49\}$ | $\{-0.079-0.93\}$ | $\{-0.056-0.90\}$ |
|  |  | $[1.18-1.71]$ |  | $[0.72-1.50]$ |  | $[-.03-0.93]$ |
|  |  |  |  |  |  |  |
| Observations | 658 | 658 | 266 | 266 | 124 | 124 |
| R-squared | 0.518 | 0.518 | 0.290 | 0.290 | 0.041 | 0.041 |

## Interpreting the importance of treatment effects

- The estimation results show:
- Grade 1: Treated Students overall raw score - 52\%; Control Students overall raw score - 17\%.
- Grade 3: Treated Students overall raw score - 45\%; Control Students overall raw score - 23\%.
- Grade 5: Treated Students overall raw score - 28\%; Control Students overall raw score - 24\%.
- Data suggests people in the English stream are passing through without accumulating any useful knowledge.
- Low levels of learning in the colonial language, consistent with evidence from other independent studies (Blimpo et al. 2011, DHS 2011, Glewwe at al. 2009).


## The political-economy of the language of instruction

- Banerjee and Duflo (2011) argue that school systems remain elitist in many post-colonial states.
- Curriculum was developed for a small elite.
- Unsuitable for first generation learners.
- We suggest not only the curriculum but also the language of instruction might be favoring a tiny elite:
- The language policy demonstrates a large amount of continuity from the colonial past (Albaugh 2014)
- Driven by policy inertia - lack of need for internal taxation or stable borders.
- Designed by the colonists to train a small elite to help administer the country (Fabunmi 2009, Whitehead 2005).
- Less than 3 \% Africas school-aged population enrolled in schooling at independence.
- Not a single country in Sub-Saharan Africa even today provides secondary schooling or higher in a local language.
- Interest of France in maintaining French as a global language


## Conclusions

- Explored the role of language of schooling as an input to improve student learning:
- Results show large positive effects of local language instruction in Grades 1 and 3.
- In Grade 5, two years after reverting to English instruction, small positive effect but absolute learning very low.
- Initial analysis suggest that local language instruction might be necessary for much longer.
- The results from this intervention, if upheld in better identified treatments, suggest a radical redirection of educational funding in Africa.


## THANK YOU

## Student performance in Grade 6



## Ability to read an entire sentence by years of schooling



## Ability to read an entire sentence by years of schooling: Classification by prevalence of local language usage



Scale 0-2 countries included Benin, Central African Republic, Congo, Cote D Ivore, Cameroon, Gabon, Liberia, Senegal, Sao Tome, Togo and Zambia.
Scale >2 and $<5$ includes Burkina Faso, Ghana, Mali, Mozambique, Niger, Sierra Leone, Swaziland and Chad.
Scale $>=5$ includes Burundi, DRC, Ethiopia, Kenya, Lesotho, Madagascar, Malawi, Nigeria, Namibia, Rwanda, Tanzania, Uganda, and Zimbabwe

## Baseline Group Comparison on School Characteristics Test of Means

| Variable | Control <br> School <br> Mean | Treated <br> School <br> Mean | Diff | p-value |
| :--- | :---: | :---: | :---: | :---: |
| Total Students | 163.08 | 153.33 | 9.75 | 0.80 |
| Toilet Dummy | 1 | 0.75 | 0.25 | 0.07 |
| Separate Toilet For Girls Dummy | 0.58 | 0.67 | -0.08 | 0.69 |
| Toilet Student Ratio | 99.46 | 102.03 | -2.57 | 0.93 |
| Library Dummy | 0 | 0 | 0 |  |
| Playground Dummy | 0.75 | 0.83 | -0.08 | 0.63 |
| Roof | 2 | 2 | 0 |  |
| No. of Rooms | 6.83 | 6.58 | 0.25 | 0.80 |
| No. of years of operation | 24.5 | 28.5 | -4 | 0.62 |
| Primary building material | 4.33 | 3.5 | 0.83 | 0.04 |
| State of school | 1.5 | 1.75 | -0.25 | 0.36 |
| Avg. years of educ. of Teachers | 13.35 | 14.03 | -0.68 | 0.22 |
| Avg. Years of exper. of Teachers | 12.38 | 14.69 | -2.32 | 0.42 |
| Subjective Rating of Teachers | 4.56 | 4.54 | 0.01 | 0.92 |
| Mean primary school leaving score | 159.02 | 158.59 | 0.43 | 0.97 |
| 2-group Hotelling's T-squared $=30.986956$ |  |  |  |  |
| Ftest statistic: $((22-13-1) /(22-2)(13)) \times 30.986956=.95344481$ |  |  |  |  |
| H0: Vectors of means are equal for the two groups |  |  |  |  |
| $F(13,8)=0.9534$ |  |  |  |  |
| Prob $>F(13,8)=0.5495$ |  |  |  |  |

## Baseline Group Comparison on Student Characteristics Test of Means

| Variable | Control <br> Students <br> Observations | Control <br> Students <br> Mean | Treated <br> Students <br> Observations | Treated <br> Students <br> Mean | Diff | p-value |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: |
| Years of educ of Mother | 26 | 4.65 |  |  |  |  |
| Years of educ of Father | 27 | 5.30 | 63 | 4.04 | 0.61 | 0.33 |
| Age | 35 | 10.83 | 76 | 10.91 | -0.51 | 0.56 |
| Student has a cellphone | 36 | 0.06 | 85 | 0 | 0.15 | 0.64 |
| Compound has a cellphone | 35 | 0.60 | 84 | 0.83 | -0.23 | 0.03 |
| Compound has a radio | 36 | 0.72 | 84 | 0.71 | 0.01 | 0.93 |
| Compound has a television | 36 | 0.56 | 84 | 0.33 | 0.22 | 0.02 |
| Compound has a motorcycle | 36 | 0.33 | 84 | 0.38 | -0.05 | 0.62 |
| Compound has a car/truck | 36 | 0.44 | 83 | 0.46 | -0.01 | 0.89 |
| Compound has a refrigerator | 36 | 0.33 | 84 | 0.13 | 0.20 | 0.01 |
| Compound has a gas stove | 36 | 0.31 | 84 | 0.29 | 0.02 | 0.83 |
| Someone in the compound have a business | 36 | 0.44 | 84 | 0.52 | -0.08 | 0.43 |
| Someone in the compound have a govt. job | 36 | 0.39 | 83 | 0.30 | 0.09 | 0.35 |
| Compound has a cement floor | 36 | 0.53 | 84 | 0.55 | -0.02 | 0.84 |
| Compound has a metal roof | 36 | 0.61 | 84 | 0.48 | 0.13 | 0.18 |
| Compound has a toilet | 36 | 0.39 | 84 | 0.23 | 0.16 | 0.07 |
| Compound has electricity | 36 | 0.36 | 84 | 0.24 | 0.12 | 0.17 |

# Comparing schools allocated to treatment, control and not participating in the pre-intervention primary school leaving exam results 

|  | $(1)$ | $(2)$ |
| :--- | :---: | :---: |
| Experimental Schools | -2.763 | -0.506 |
| 'Other' Schools | $(8.519)$ | $(9.057)$ |
| School Type Dummies | -0.167 | -0.208 |
| Observations | No | Yes |
| R-squared | 102 | 102 |
| Average of dependent variable | 159.70 | 159.70 |

## Determining direction of selection bias


kernel $=$ epanechnikov, bandwidth $=0.2985$

## Effect of local language instruction on standardized overall test score in Grade 1, 3 and 5

|  | (1) | (2) | (3) | (4) | (5) | (6) | (7) | (8) | (9) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Std. | Std. | Std. | Std. | Std. | Std. | Std. | Std. | Std. |
|  | Overall | Overall | Overall | Overall | Overall | Overall | Overall | Overall | Overall |
|  | Score | Score | Score | Score | Score | Score | Score | Score | Score |
|  | Grade 1 | Grade 3 | Grade 5 | Grade 1 | Grade 3 | Grade 5 | Grade 1 | Grade 3 | Grade 5 |
| Treated | 1.44*** | 1.14*** | 0.65*** | 1.56*** | 1.18*** | 0.44* | 1.48*** | 1.20*** | 0.52* |
|  | (0.13) | (0.22) | (0.22) | (0.16) | (0.41) | (0.26) | (0.16) | (0.38) | $(0.29)$ |
|  | \{1.19-1.69\} | \{0.71-1.56\} | \{0.22-1.09\} | \{1.23-1.88\} | \{0.37-1.99\} | $\{-0.067-0.95\}$ | \{1.16-1.79\} | \{0.45-1.94\} | $\{-0.050-1.10\}$ |
|  | [1.15-1.66] | [0.71-1.59] | [0.24-1.11] | [1.12-1.81] | [.31-1.89] | [-0.16-0.89] | [1.16-1.79] | [0.27-1.82] | $[-0.10-1.07]$ |
| Standardized school | 0.17** | -0.029 | -0.19* |  |  |  |  |  |  |
| leaving exam scores | (0.067) | (0.12) | (0.10) |  |  |  |  |  |  |
|  | [0.037-0.30] | $[-0.26-0.21]$ | [-0.39-0.010] |  |  |  |  |  |  |
| Years of educ of Father |  |  |  | 0.022 | -0.011 | 0.0038 |  |  |  |
|  |  |  |  | (0.019) | (0.037) | (0.026) |  |  |  |
|  |  |  |  | [-0.016-0.060] | [-0.083-0.061] | [-0.047-0.054] |  |  |  |
| Assets | No | No | No | No | No | No | Yes | Yes | Yes |
| Observations | 586 | 253 | 119 | 90 | 85 | 90 | 117 | 111 | 117 |
| R-squared | 0.530 | 0.287 | 0.116 | 0.613 | 0.243 | 0.046 | 0.617 | 0.342 | 0.193 |

## Effect of local language instruction on standardized overall test score in Grade 1and 3 - Sample of students present in Grade 5

|  | $(1)$ | $(2)$ | $(3)$ | $(4)$ |
| :--- | :---: | :---: | :---: | :---: |
|  | Std. Overall <br> Score - Grade 1 | Std. Overall <br> Score - Grade 1 | Std. Overall <br> Score-Grade 3 | Std. Overall <br> Score- Grade 3 |
| Treated | $1.51^{* * *}$ | $1.51^{* * *}$ | $1.20^{* * *}$ | $1.20^{* * *}$ |
|  | $(0.15)$ | $(0.15)$ | $(0.31)$ | $(0.30)$ |
|  | $\{1.21-1.81\}$ | $\{1.22-1.80\}$ | $\{0.56-1.84\}$ | $\{0.61-1.79\}$ |
|  |  | $[1.14-1.76]$ |  | $[0.60-1.79]$ |
| Observations | 124 | 124 | 118 | 118 |
| R-squared | 0.563 | 0.563 | 0.283 | 0.283 |

## Early vs. Late exit programs

- The findings are also relevant for the debate regarding early or immersion vs late exit local language instruction:
- Late exit programs are those which provide local language instruction for at least 6-8 years.
- Late exit programs - have higher and longer lasting effects on minority student achievement in developed countries (Cummins 1979, Thomas and Collier 2002).
- Early exit programs typically involve 1-3 years of local language instruction.
- Typically find that in early exit programs any initial gains fade away rapidly.


## Early vs. Late exit programs

- The setting we analyze compared to the developed countries:
- Level of exposure for students in Cameroon (Sub-Saharan Africa) much lower than for language minority students such as Hispanics in the US (1)
- Teachers having less than perfect command of the dominant colonial language (2)
- (1) \& (2) $\Rightarrow$ Local language instruction necessary for longer than in developed countries..


## Summary Statistics on Outcomes by Treatment Status in Grades 1 and 3

|  |  |  |  |  |  |
| :--- | :---: | :---: | :---: | :---: | :---: |
|  | Mean | SD | N | Min | Max |
| Panel A: Treated Students - Grade 1 |  |  |  |  |  |
| Standardized values of overall score - Grade 1 | 0.73 | 0.87 | 323.00 | -1.35 | 2.56 |
| Standardized values of English score - Grade 1 | 0.34 | 1.03 | 325.00 | -1.71 | 2.19 |
| Standardized values of Math Score - Grade 1 | 0.57 | 1.05 | 325.00 | -0.86 | 3.55 |
| Raw Overall Score Grade 1 | 52.31 | 21.99 | 323.00 | 0.00 | 98.17 |
| Raw Score English Grade 1 | 52.52 | 26.25 | 325.00 | 0.00 | 100.00 |
| Raw Score Math Grade 1 | 44.80 | 32.58 | 325.00 | 0.00 | 100.00 |
| Panel B: Control Students - Grade 1 |  |  |  |  |  |
| Standardized values of overall score - Grade 1 | -0.71 | 0.46 | 335.00 | -1.35 | 1.56 |
| Standardized values of English score - Grade 1 | -0.33 | 0.86 | 336.00 | -1.71 | 2.19 |
| Standardized values of Math Score - Grade 1 | -0.55 | 0.54 | 336.00 | -0.86 | 1.59 |
| Raw Overall Score Grade 1 | 16.12 | 11.52 | 335.00 | 0.00 | 73.17 |
| Raw Score English Grade 1 | 35.38 | 21.91 | 336.00 | 0.00 | 100.00 |
| Raw Score Math Grade 1 | 9.84 | 16.98 | 336.00 | 0.00 | 76.92 |
| Panel C: Treated Students - Grade 3 |  |  |  |  |  |
| Standardized values of overall score - Grade 3 | 0.43 | 0.88 | 166.00 | -1.47 | 2.41 |
| Standardized values of English score - Grade 3 | 0.38 | 0.91 | 166.00 | -1.42 | 2.84 |
| Standardized values of Math score - Grade 3 | 0.42 | 0.90 | 166.00 | -1.28 | 2.28 |
| Raw Overall Score Grade 3 | 45.27 | 17.52 | 166.00 | 7.70 | 84.60 |
| Raw Score English Grade 3 | 41.76 | 17.18 | 166.00 | 8.00 | 88.00 |
| Raw Score Math Grade 3 (max. possible 100) | 51.55 | 23.60 | 166.00 | 7.10 | 100.00 |
| Panel B: Control Students - Grade 3 |  |  |  |  |  |
| Standardized values of overall score - Grade 3 | -0.68 | 0.77 | 100.00 | -1.85 | 1.90 |
| Standardized values of English score - Grade 3 | -0.61 | 0.81 | 100.00 | -1.84 | 2.20 |
| Standardized values of Math score - Grade 3 | -0.64 | 0.75 | 100.00 | -1.55 | 2.01 |
| Raw Overall Score Grade 3 | 23.36 | 15.20 | 100.00 | 0.00 | 74.40 |
| Raw Score English Grade 3 | 23.12 | 15.21 | 100.00 | 0.00 | 76.00 |
| Raw Score Math Grade 3 | 23.79 | 19.69 | 100.00 | 0.00 | 92.90 |

## Summary Statistics on Outcomes by Treatment Status in Grade 5

|  |  |  |  |  |  |
| :--- | :---: | :---: | :---: | :---: | :---: |
|  | Mean | SD | N | Min | Max |
| Panel E: Treated Students - Grade 5 |  |  |  |  |  |
| Standardized values of overall score - Grade 5 | 0.18 | 0.96 | 85.00 | -2.00 | 2.72 |
| Standardized values of English score - Grade 5 | 0.20 | 0.98 | 85.00 | -1.98 | 2.71 |
| Standardized values of Math score - Grade 5 | 0.03 | 0.96 | 85.00 | -2.18 | 2.90 |
| Raw Overall Score Grade 5 | 27.78 | 7.81 | 85.00 | 10.00 | 48.57 |
| Raw Score English Grade 5 | 35.59 | 11.47 | 85.00 | 10.00 | 65.00 |
| Raw Score Math Grade 5 | 17.37 | 7.58 | 85.00 | 0.00 | 40.00 |
| Panel B: Control Students - Grade 5 |  |  |  |  |  |
| Standardized values of overall score - Grade 5 | -0.25 | 0.97 | 39.00 | -2.18 | 2.20 |
| Standardized values of English score - Grade 5 | -0.33 | 0.91 | 39.00 | -1.98 | 1.85 |
| Standardized values of Math score - Grade 5 | 0.06 | 1.06 | 39.00 | -2.18 | 1.63 |
| Raw Overall Score Grade 5 | 24.32 | 7.90 | 39.00 | 8.57 | 44.29 |
| Raw Score English Grade 5 | 29.36 | 10.68 | 39.00 | 10.00 | 55.00 |
| Raw Score Math Grade 5 | 17.61 | 8.34 | 39.00 | 0.00 | 30.00 |

## Related literature

- Developing countries - Ramachandran (2016); Laitin and Ramachandran (2016); Taylor (2016); Erikkson (2014); exception - Angrist and Lavy (1997)
- Developed countries - Dustmann et. al (2010, 2012); Thomas and Collier (2002); Slavin et. al 2011; Chin et. al 2013

